

IN THE UNITED STATES DISTRICT COURT
FOR THE NORTHERN DISTRICT OF CALIFORNIA

STEPHEN LIEBB,

Petitioner,

v.

R. AYERS JR.,

Respondent.

No. C 08-02643 CW

ORDER GRANTING
PETITION FOR WRIT OF
HABEAS CORPUS

On May 27, 2008, Petitioner Stephen Liebbs, proceeding pro se, filed the present petition for a writ of habeas corpus pursuant to title 28 U.S.C. § 2254, challenging as a violation of his constitutional rights a denial of parole by the Board of Parole Hearings (Board) on September 26, 2007.¹ Respondent has filed an answer. Petitioner, now represented by counsel, has filed a traverse. Having considered all of the papers filed by the parties, the Court grants the petition.

BACKGROUND

A Los Angeles County jury found Petitioner guilty of first degree murder with the use of a deadly weapon (a knife) in violation of California Penal Code §§ 187 and 12022(b) (Count 1). The jury also found Petitioner guilty of assault with a deadly weapon in violation of California Penal Code § 245 (Count 2). The

¹Petitioner also challenges the Board's decision to deny parole for two years. In light of the fact that the Court grants the petition for a writ of habeas corpus, it does not address this claim.

1 court sentenced Petitioner to twenty-five years to life in prison
2 for the murder, plus a one year enhancement for the use of a knife,
3 and a concurrent sentence of three years in prison for the assault.
4 Petitioner's minimum eligible parole date was January 14, 1997.

5 On September 26, 2007, Petitioner was found unsuitable for
6 parole for the fifth time,² for a two-year period. Pet'r Ex. E,
7 Transcript of September 26, 2007 Board Hearing (Tr.) at 212. On
8 December 5, 2007, Petitioner filed, in the California superior
9 court, a petition for a writ of habeas corpus challenging the
10 Board's 2007 parole suitability decision. Resp't Ex. 1. On
11 February 5, 2008, in a reasoned decision, the superior court denied
12 the petition. Resp't Ex. 2. Petitioner then filed a petition for
13 a writ of habeas corpus in the California court of appeal. Resp't
14 Ex. 3. The court of appeal summarily denied the petition on March
15 5, 2008. Resp't Ex. 4. Petitioner then filed a petition for
16 review in the California Supreme Court, which summarily denied it
17 on March 14, 2008. Resp't Exs. 5 and 6.

18 At Petitioner's 2007 parole suitability hearing, the Board
19 described the facts of the murder and assault, which it took from
20 the appellate court decision on direct appeal. To summarize,
21 Petitioner became embroiled in a series of business disputes with
22 the family and friends of the victim, Michael Diller. He assaulted
23 Joe Gold, a friend of the family, hitting him fifteen times on the
24 head with a bat. He also hit Michael Diller's brother, Arthur.

25
26 ² The Board found Petitioner unsuitable for parole in 1996,
27 2000, 2003 and 2006. Petitioner challenged the 2003 parole denial
28 in Liebb v. Brown, 04-4213 CW, and his petition was denied by this
Court. Petitioner filed a pro se petition challenging the 2006
parole denial in Liebb v. Ayers, 07-5577 CW. This case is pending.

1 Later, in a telephone call with the Diller brothers' mother, he
2 threatened the Diller family. The next morning, Arthur confronted
3 Petitioner. They fought, and Petitioner hit Arthur with a pipe,
4 breaking his nose and causing injuries requiring stitches.
5 Subsequently, Petitioner confronted Michael Diller, who was in a
6 car with a female friend. Petitioner grabbed the car door, pulled
7 it open before Michael's friend could close it, jumped on the
8 friend's lap and hit her and Michael. Michael accelerated the car
9 and Petitioner grabbed the wheel, causing the car to crash into a
10 building. After the crash, Michael jumped out of the driver's side
11 and ran towards a park, with Petitioner chasing him. Michael ran
12 to the park office and dove through a half-open window. Petitioner
13 lay on the window sill of the park office, facing Michael.
14 Petitioner had a knife, and Michael grabbed it, cutting his hand.
15 Petitioner pulled the knife away from Michael, stabbed him in the
16 chest and then ran. Michael died shortly thereafter. The deputy
17 medical examiner testified that Michael died of loss of blood and a
18 stab wound through his lung and heart. The knife, a three-and-
19 three-quarter-inch blade, had been given a hard thrust and twisted
20 inside Michael's chest.

21 Petitioner explained to the Board his version of the events
22 that led to the commitment offense. He said that he "was making
23 bad decisions. . . . And I was just angry, you know, at everything
24 that was happening. . . . without expressing it to anybody . . . I
25 guess I wanted more understanding." Tr. at 42. Petitioner assumed
26 that, because he had made a derogatory remark about Arthur Diller's
27 sister, Arthur would be coming after him. Tr. at 48-49. Arthur
28 did come for Petitioner with a pipe, but Petitioner was able to

1 pull it away from him and he hit Arthur with his fist. Tr. at 49.

2 After the incidents with Joe Gold and Arthur Diller,
3 Petitioner expected to have "problems" so he bought a knife from a
4 sporting goods store. Tr. at 51. On the day of the homicide,
5 Petitioner was riding his motorcycle and saw Michael Diller driving
6 his car. Tr. at 53. Petitioner didn't "want this thing to keep
7 going on because I just got anxiety . . . and if they're coming
8 after me. . . . I wanted to confront him with this because I
9 wrongly blamed him for, what I realize today, and what I didn't
10 realize then [inaudible] that I blamed him for the pain I was
11 feeling and my anger." Tr. at 56. Petitioner really wasn't
12 thinking when he jumped into Michael's car on top of the girl and
13 grabbed the steering wheel. Tr. at 58. Petitioner didn't intend
14 to kill Michael when he stabbed him. Tr. at 59.

15 The Board considered the following facts regarding
16 Petitioner's background before and after he was incarcerated.

17 Petitioner grew up in a supportive, loving, middle-class
18 family and has four siblings. Pet's Ex. H, September 7, 2007
19 Psychological Report by Dr. Kristin Hibbard, Ph.D, Clinical
20 Forensic Psychologist (Hibbard Rep't) at 3. His family was
21 Orthodox Jewish and very strictly followed those religious beliefs.
22 Id. Prior to his incarceration, Petitioner earned a bachelor of
23 arts degree and a law degree and passed the California bar
24 examination. Id. He then joined a law firm and was working as an
25 attorney at the time of the commitment offense. Id. He spent most
26 of his free time involved in physical activities such as body
27 building and running marathons. Id. He had never been arrested
28 prior to the commitment offense. Id. He has no record of alcohol

1 or drug abuse or mental health problems. Id. at 3, 5.

2 Petitioner's disciplinary history while incarcerated consisted
3 of two rules violation reports (CDC-115) and one disciplinary memo
4 (CDC-128A). Tr. at 97-98. A CDC-115 was issued on July 7, 1990
5 for refusing to work for religious reasons. Id. The second CDC-
6 115 was issued on March 26, 1989 for fighting with another inmate.
7 Id. His CDC-128A was issued on June 22, 1991, also for refusing to
8 work for religious reasons. Tr. at 98.

9 In the previous Board decision, issued on July 27, 2006, it
10 had found that, although Petitioner had "programmed extremely
11 well," he had not been involved with self-help programs until three
12 years before the hearing. The Board advised him to "remain
13 discipline-free, continue to participate in self-help, and continue
14 to go the routes that you're going right now." Pet's Ex. E,
15 Transcript of July, 2006 Decision at 2-4. At the 2007 hearing, the
16 Board noted that, since the 2006 hearing, Petitioner had
17 participated in self-help programs including the IMPACT program,
18 yoga, the Friends Outside parenting class and non-violent
19 communication classes. Tr. at 75-77. It also noted that, starting
20 in 1985, he had taken self-help classes in subjects such as
21 parenting, insight and meditation, yoga, men's ethics and creative
22 conflict resolution. Tr. at 75-76, 82-83. Petitioner also took
23 academic classes through Patten College in English, biology,
24 business, literature, electronics, economics, Spanish and paralegal
25 studies. Tr. at 82. He completed the paralegal program and
26 received a certificate. Tr. at 82. Beginning in 1984, Petitioner
27 received many laudatory chronos and letters from correctional
28 officers, teachers, and chaplains. Tr. at 76, 82-83.

1 The Board reviewed several psychological evaluations of
2 Petitioner. It quoted from a July 20, 2006³ psycho-social
3 assessment by psychologist Michel Lynn Inaba, Ph.D, which noted
4 that Petitioner had insight into the external forces that were
5 operating at the time of the offense, but had less understanding of
6 the internal dynamics that contributed to the murder. Tr. at 86.
7 Dr. Inaba also noted that Petitioner expressed remorse for his
8 crime and had "some insight into the attitudes and behavior that
9 led to his crime. He acknowledges that he was the aggressor in the
10 killing and that his victim had not threatened him in any way."
11 Tr. at 86-87. Dr. Inaba opined that the actuarial probability that
12 Petitioner would engage in violence again was low. Tr. at 91. Dr.
13 Inaba noted that Petitioner did not have any record of violence
14 prior to the murder and the violent incidents that preceded it, and
15 that Petitioner had not received a rules violation in the prison
16 since 1991. Dr. Inaba concluded, "If released to the community,
17 there is no reason to believe that his risk for future violence
18 would be greater than that of the average parolee. He has the
19 means to support himself in the community without resorting to
20 criminal behavior. Mr. Liebb has job skills, a history of good
21 work performance and supportive family members. He's willing to
22 comply with all conditions of parole. . . . Given that there is no
23 clear motivation for Mr. Liebb's unprovoked pursuit and stabbing of
24 the victim, it would be beneficial for Mr. Liebb to obtain therapy
25 to further explore the reasons for the fatal assault as well as
26 other instances of assaultive behavior. . . . He has gained a sense

27 ³It appears that the Board misstated the date of this report
28 as July 20, 2004.

1 of purpose while incarcerated by assisting other inmates with legal
2 matters. He also uses writing as a means of self-expression. It
3 would appear that he is better able to tolerate insults, has a
4 better sense of who he is, and is more sensitive to the needs of
5 others." Tr. at 93-94.

6 The Board reviewed the September 7, 2007 report of Dr. Kristin
7 Hibbard, which concluded that "the inmate presents as a very low
8 risk of recidivism or risk to participate in any anti-social or
9 criminal behavior in the future. Risk factors that would lead to
10 an anti-social, criminal, or dangerous behavior are virtually
11 absent. In summary, Mr. Liebb is an unusually stable and level-
12 headed individual who is dedicated strongly to his spirituality.
13 It is highly unlikely that he would encounter any difficulties
14 within the community that he is not equipped to handle, nor is
15 there any evidence historically of any anti-social behavior prior
16 to the encapsulated time period surrounding his crime. The tools
17 and insight that he has gained, as well as the person he is, give
18 him ample coping skills. . . . It is strongly recommend [sic] that
19 he be considered for release into the community. . . " Tr. at 98-
20 99.

21 The Board reviewed Petitioner's parole plans. It noted that
22 he had been accepted into the San Francisco Muslim Community Center
23 supportive living program with services that include room and
24 board, residential treatment, job referrals, substance abuse
25 programs and cognitive restructuring workshops. Tr. at 114.
26 Petitioner had offers of employment as a paralegal in a private law
27 firm and with the California Prison Focus program. Tr. at 115.
28 The Board noted that Petitioner had accomplished all the

1 suggestions given by the 2006 Board that had denied parole, in that
2 he had remained discipline-free and had continued with self-help
3 programs including non-violent communication and yoga. Tr. at 131-
4 35.

5 The Board also noted that the Beverly Hills police department
6 was opposed to Petitioner being found suitable for parole. Tr. at
7 126. The deputy district attorney who prosecuted Petitioner made a
8 statement opposing parole. Tr. at 140-61. Arthur Diller, the
9 victim's brother, made an impassioned plea against Petitioner's
10 parole. Tr. at 173-94.

11 The Board found that Petitioner was unsuitable for parole
12 because he would pose an unreasonable risk of danger to society if
13 released from prison. Tr. at 195. The Board primarily relied upon
14 its finding that the commitment offense was carried out in an
15 especially cruel and callous manner. Tr. at 196. The
16 psychological reports were of "grave concern" to the Board. Tr. at
17 198. The Board cited a 1992 psychological report by senior
18 psychiatrist Marjorie Tavoularis, which concluded that Petitioner's
19 potential for violence was above average and that he had a
20 potential for predatory violence. Tr. at 203. The Board cited Dr.
21 Inaba's 2006 report that Petitioner had insight into the external,
22 but not the internal forces that contributed to the commitment
23 offense. Tr. at 204.⁴

24
25 ⁴In a separate decision, the Board found it not reasonable to
26 expect that parole would be granted for two more years. Tr. at
27 199. For this decision, the Board relied on its finding that
28 Petitioner was emotional when discussing the losses of his family
members, but displayed a "very dry affect" with respect to the
victim and his family. Tr. at 202. By dry affect, the Board meant
(continued...)

1 The Board found that Petitioner had only recently stepped up
2 participation in self-help programs. It concluded that he needed
3 to participate in more self-help and to continue to read, and that
4 he would benefit from some therapy, even though it was aware that
5 therapy was limited in the institutional setting in which
6 Petitioner was incarcerated. Tr. at 212.

7 The state habeas court, in a two-page opinion, affirmed the
8 Board's decision, acknowledging that the Board based its decision
9 primarily on the commitment offense. Resp't Ex. 2 at 1. The court
10 found that there was some evidence to support the Board's finding
11 that Petitioner presents an unreasonable risk of danger to society
12 and is unsuitable for parole. Id. The court also found some
13 evidence to support the Board's finding that the commitment offense
14 was carried out in a dispassionate and calculated manner, that the

15 ⁴(...continued)
16 that Petitioner said the right words, but displayed little emotion.
17 Tr. at 202. The Board was concerned whether Petitioner was being
18 honest and noted that "there is still some resistance on your part
19 [] to actually discuss this crime in terms of what this really was,
20 and that calls into question if you do understand the nature and
21 magnitude of this crime." Tr. at 202. The Board also was
22 concerned that, in his discussion of the circumstances leading up
23 to the commitment offense, Petitioner did not describe his
24 relationships with some of the major players nor did he describe
25 his relationships with women or his mother, although the Board
26 noted that it had not questioned him about this area of his life.
27 Tr. at 204. The Board was also concerned with the fact that
28 Petitioner's description of the stabbing was non-emotional and
clinical and that it was hard to believe Petitioner's description
that the victim grabbed the knife with his hand; the Board felt the
wounds on the victim's hands were defensive wounds he received when
he was trying to protect himself from being stabbed. Tr. at 205.
The Board found that Petitioner's statement to the victim after the
stabbing, that "I never did anything to you or your family," was
outrageous. Tr. at 205. The Board also found unbelievable
Petitioner's statement that he was not aware that the wound he
inflicted on the victim was fatal. Tr. at 206. The Board also
highlighted Dr. Inaba's comment that Petitioner would benefit from
therapy to explore the reasons for his assaultive behavior because
there is no clear motivation for Petitioner's attack. Id.

1 crime was premeditated, that the motive for the crime--business
2 disputes with the victim's family--was trivial in relation to the
3 offense. Id. at 1-2. The court also noted that Petitioner had one
4 Rule 115 violation that involved violence while he was in prison.
5 Id. at 2.

6 DISCUSSION

7 I. Standard of Review

8 Because this case involves a federal habeas corpus challenge
9 to a state parole eligibility decision, the applicable standard is
10 contained in the Antiterrorism and Effective Death Penalty Act of
11 1996 (AEDPA). McQuillion v. Duncan, 306 F.3d 895, 901 (9th Cir.
12 2002).

13 Under AEDPA, a district court may not grant habeas relief
14 unless the state court's adjudication of the claim: "(1) resulted
15 in a decision that was contrary to, or involved an unreasonable
16 application of, clearly established Federal law, as determined by
17 the Supreme Court of the United States; or (2) resulted in a
18 decision that was based on an unreasonable determination of the
19 facts in light of the evidence presented in the State court
20 proceeding." 28 U.S.C. § 2254(d); Williams v. Taylor, 529 U.S.
21 362, 412 (2000). A federal court must presume the correctness of
22 the state court's factual findings. 28 U.S.C. § 2254(e)(1).

23 In determining whether the state court's decision is contrary
24 to, or involved an unreasonable application of, clearly established
25 federal law, a federal court looks to the decision of the highest
26 state court to address the merits of a petitioner's claim in a
27 reasoned decision. LaJoie v. Thompson, 217 F.3d 663, 669 n.7 (9th
28 Cir. 2000). Here, the highest state court to address the merits of

1 Petitioner's claim is the superior court.

2 II. Analysis

3 Petitioner argues that he was deprived of due process because
4 (1) the Board and the superior court applied an erroneous standard
5 of parole suitability and (2) the parole denial was not supported
6 by any evidence of current dangerousness. Respondent argues that
7 (1) there is no federally protected liberty interest in parole, and
8 thus Petitioner has not stated a federal question invoking this
9 Court's jurisdiction, (2) even if there is a federal liberty
10 interest in parole, under Greenholtz v. Inmates of Neb. Penal Corr.
11 Complex, 442 U.S. 1, 16 (1979), Petitioner received all due process
12 to which he is entitled, and (3) even if the "some evidence"
13 standard of review applies, the Board and superior court decisions
14 were supported by some evidence that Petitioner remained a danger
15 to public safety.

16 The United States Supreme Court has clearly established that a
17 parole board's decision deprives a prisoner of due process with
18 respect to his constitutionally protected liberty interest in a
19 parole release date if the board's decision is not supported by
20 "some evidence in the record," or is "otherwise arbitrary." Sass
21 v. California Bd. of Prison Terms, 461 F.3d 1123, 1128 (9th Cir.
22 2006) (citing Superintendent v. Hill, 472 U.S. 445, 457 (1985)).

23 In his argument that California inmates do not have a
24 federally protected liberty interest in parole release, Respondent
25 claims that the Ninth Circuit's holding to the contrary in Sass is
26 not clearly established federal law for the purposes of AEDPA.
27 However, this Court is bound by Ninth Circuit authority. See also,
28 Irons v. Carey, 505 F.3d 846, 850 (9th Cir. 2007) (all California

1 prisoners whose sentences provide for the possibility of parole are
2 vested with a constitutionally protected liberty interest in the
3 receipt of a parole release date, a liberty interest that is
4 protected by the procedural safeguards of the Due Process Clause);
5 McQuillion v. Duncan, 306 F.3d 895, 898 (9th Cir. 2002) ("under
6 clearly established Supreme Court precedent, the parole scheme in
7 California . . .[gives] rise to a constitutionally protected
8 liberty interest"). Therefore, Respondent's argument that there is
9 no liberty interest in parole fails.

10 Citing Greenholtz, 442 U.S. at 16, Respondent argues that,
11 because due process only entitles Petitioner to an opportunity to
12 present his case and an explanation of why the Board denied parole,
13 Petitioner received all process due in the parole context under
14 federal law. In Sass, the Ninth Circuit directly addressed this
15 argument, holding that the minimal "some evidence" standard
16 announced in Hill, 472 U.S. at 457, applies in the parole context,
17 reasoning that "to hold that less than the some evidence standard
18 is required would violate clearly established federal law because
19 it would mean that a state could interfere with a liberty interest
20 --that in parole--without support or in an otherwise arbitrary
21 manner." Sass, 461 F.3d at 1129. Greenholtz predates Sass, and
22 the Ninth Circuit was aware of Greenholtz when it held that the
23 "some evidence" standard applies to parole board decisions.
24 Therefore, Respondent's argument based on Greenholtz fails.

25 When assessing whether a state parole board's suitability
26 determination was supported by "some evidence," the court's
27 analysis is framed by the statutes and regulations governing parole
28 suitability determinations in the relevant state. Id. at 1128;

1 Irons v. Carey, 505 F.3d 846, 851 (9th Cir. 2007). Accordingly, in
2 California, the court must look to California law to determine the
3 findings that are necessary to deem a prisoner unsuitable for
4 parole, and then must review the record to determine whether the
5 state court decision constituted an unreasonable application of the
6 "some evidence" principle. Sass, 461 F.3d at 1128; Irons, 505 F.3d
7 at 851.

8 California law provides that a parole date is to be granted
9 unless it is determined "that the gravity of the current convicted
10 offense or offenses, or the timing and gravity of current or past
11 convicted offense or offenses, is such that consideration of the
12 public safety requires a more lengthy period of
13 incarceration" Cal. Penal Code § 3041(b).

14 The California Code of Regulations (CCR) sets out the factors
15 showing suitability or unsuitability for parole that the Board is
16 required to consider. See CCR tit. 15, § 2402.⁵ These include
17 "[a]ll relevant, reliable information available," such as,

18 the circumstances of the prisoner's social history; past
19 and present mental state; past criminal history,
20 including involvement in other criminal misconduct which
21 is reliably documented; the base and other commitment
22 offenses, including behavior before, during and after the
23 crime; past and present attitude toward the crime; any
24 conditions of treatment or control, including the use of
25 special conditions under which the prisoner may safely be
26 released to the community; and any other information
27 which bears on the prisoner's suitability for release.
28 Circumstances which taken alone may not firmly establish
unsuitability for parole may contribute to a pattern
which results in finding of unsuitability.

CCR § 2402(b).

Circumstances tending to show unsuitability for parole include

⁵All references to California regulations are to title 15.

1 the nature of the commitment offense and whether "[t]he prisoner
2 committed the offense in an especially heinous, atrocious or cruel
3 manner." CCR § 2402(c). This includes consideration of the number
4 of victims, whether "[t]he offense was carried out in a
5 dispassionate and calculated manner," whether the victim was
6 "abused, defiled or mutilated during or after the offense," whether
7 "[t]he offense was carried out in a manner which demonstrates an
8 exceptionally callous disregard for human suffering," and whether
9 "[t]he motive for the crime is inexplicable or very trivial in
10 relation to the offense." Id. Other circumstances tending to show
11 unsuitability for parole are a previous record of violence, an
12 unstable social history, previous sadistic sexual offenses, a
13 history of severe mental health problems related to the offense,
14 and serious misconduct in prison or jail. Id.

15 Circumstances tending to support a finding of suitability for
16 parole include no juvenile record, a stable social history, signs
17 of remorse, that the crime was committed as a result of significant
18 stress in the prisoner's life, battered woman syndrome, a lack of
19 criminal history, a reduced possibility of recidivism due to the
20 prisoner's present age, that the prisoner has made realistic plans
21 for release or has developed marketable skills that can be put to
22 use upon release, and that the prisoner's institutional activities
23 indicate an enhanced ability to function within the law upon
24 release. CCR § 2402(d). The California Supreme Court stated that
25 due process is denied when "an inquiry focuse[s] only upon the
26 existence of unsuitability factors." In re Lawrence, 44 Cal. 4th
27 1181, 1208 (2008). In Lawrence, the court reiterated "our
28 conclusion that current dangerousness (rather than the mere

presence of a statutory unsuitability factor) is the focus of the parole [suitability] decision" Id. at 1210. The decision denying parole must establish a rational nexus between the relevant factors "and the necessary basis for the ultimate decision--the determination of current dangerousness." Id. The court explained that

the statutory and regulatory mandate to normally grant parole to life prisoners who have committed murder means that, particularly after these prisoners have served their suggested base terms, the underlying circumstances of the commitment offense alone rarely will provide a valid basis for denying parole when there is strong evidence of rehabilitation and no other evidence of current dangerousness.

Id. at 1211.⁶

A. Continued Reliance on Commitment Offense

Petitioner argues that the Board's continued reliance on his commitment offense to find him unsuitable for parole, in light of his exemplary behavior and evidence of rehabilitation, violated his due process rights. In Biggs v. Terhune and Sass, the Ninth Circuit discussed the effect of continued denials of parole based solely on unchanging factors such as the commitment offense and prior criminal history. See Biggs v. Terhune, 334 F.3d 910, 917 (9th Cir. 2003); Sass, 461 F.3d at 1129. In Biggs, the court, in dicta, stated that "continued reliance in the future on an

⁶In his reply, Petitioner contends that the petition should be granted because the Board and the superior court applied an erroneous standard of review in that their decisions were issued before the California Supreme Court decided Lawrence. Because this argument was presented only in Petitioner's reply, Respondent has not had an opportunity to respond to it. However, the Court need not address it because, as discussed below, under the pre-Lawrence some evidence standard of review, the Court finds that the superior court's decision was an unreasonable application of Supreme Court authority.

1 unchanging factor, the circumstance of the offense and conduct
2 prior to imprisonment, runs contrary to the rehabilitative goals
3 espoused by the prison system and could result in a due process
4 violation." Biggs, 334 F.3d at 917. The Ninth Circuit's opinion
5 in Irons sheds further light on whether reliance on an immutable
6 factor such as the commitment offense violates due process. 505
7 F.3d at 850. In Irons, the District Court for the Eastern District
8 of California granted a habeas petition challenging the parole
9 board's fifth denial of parole where the petitioner had served
10 sixteen years of a seventeen-years-to-life sentence for second
11 degree murder with a two-year enhancement for use of a firearm, and
12 where all factors indicated suitability for parole; however, the
13 Ninth Circuit reversed. 358 F. Supp. 2d 936, 947 (E.D. Cal. 2005),
14 rev'd, 505 F.3d 846 (9th Cir. 2007). The Ninth Circuit limited its
15 holding to inmates deemed unsuitable prior to the expiration of
16 their minimum sentences and left the door open for inmates deemed
17 unsuitable after the expiration of their minimum sentences. 505
18 F.3d at 854. The Ninth Circuit stated:

19 We note that in all the cases in which we have held that
20 a parole board's decision to deem a prisoner unsuitable
21 for parole solely on the basis of his commitment offense
22 comports with due process, the decision was made before
23 the inmate had served the minimum number of years
24 required by his sentence. Specifically, in Biggs, Sass,
25 and here, the petitioners had not served the minimum
26 number of years to which they had been sentenced at the
time of the challenged parole denial by the Board.
Biggs, 334 F.3d at 912; Sass, 461 F.3d at 1125. All we
held in those cases and all we hold today, therefore, is
that, given the particular circumstances of the offenses
in these cases, due process was not violated when these
prisoners were deemed unsuitable for parole prior to the
expiration of their minimum terms.

27 Id. at 853-54. The court recognized that at some point after an
28 inmate has served his minimum sentence, the probative value of his

1 commitment offense as an indicator of an unreasonable risk of
2 danger to society recedes below the "some evidence" required by
3 due process to support a denial of parole. Id. The California
4 Supreme Court is in accord that "the circumstance that the offense
5 is aggravated does not, in every case, provide evidence that the
6 inmate is a current threat to public safety. Indeed, it is not
7 the circumstance that the crime is particularly egregious that
8 makes a prisoner unsuitable for parole--it is the implication
9 concerning future dangerousness that derives from the prisoner
10 having committed that crime." Lawrence, 44 Cal. 4th at 1214.

11 Petitioner received a twenty-six years to life sentence and
12 he had been in custody since his arrest on July 12, 1981, a total
13 of twenty-six years and two and one-half months at the time of the
14 hearing before the Board. Therefore, unlike Biggs, Sass and
15 Irons, Petitioner had served more than his minimum twenty-six-year
16 sentence.

17 B. Rule 115 Violation Involving Violence

18 The state court also noted the Board's finding that, in 1989,
19 Petitioner had received a Rule 115 violation involving violence and
20 that the deputy district attorney had opposed Petitioner's release.
21 Citing California Penal Code § 3042⁷, the court noted that the
22 Board could not rely on these factors, but that they may be
23 properly considered. However, although the Board mentioned the
24 1989 violation, it noted that Petitioner's record was violence-free
25 since then and that he had turned his behavior around. Tr. at 198.

26 ⁷The court cited California Penal Code § 3402. Because § 3402
27 applies to record-keeping for inmates, the court must have cited it
28 in error and most likely meant to cite Penal Code § 3042 which
applies to parole review hearings.

1 Therefore, it does not appear that the Board considered the
2 eighteen-year old rule violation as evidence of Petitioner's danger
3 to the public if released on parole.

4 C. Factors Establishing Suitability

5 Petitioner's psychological reports indicate that he poses a
6 low risk of engaging in violent behavior if released on parole.
7 The most recent psychological report by Dr. Hibbard indicated that
8 Petitioner poses a very low risk of recidivism or of engaging in
9 violent behavior in the future. Hibbard Rep't at 11. Dr. Inaba's
10 2006 report noted that Petitioner presented a low risk of violence
11 in a controlled environment and the risk for violence if he were
12 released into the community was not greater than the average
13 parolee. 2006 Inaba Rep't at 6. Also, the July, 2006 Life
14 Prisoner Evaluation Report, written by Correctional Counselors V.
15 Zanni, V. Kelley and C. Belshaw, indicated that: (1) Petitioner
16 expressed remorse for the death of his friend and took
17 responsibility for his crime; (2) Petitioner wrote a lengthy letter
18 dated December 25, 2002, that sheds light on the events leading up
19 to the crime; (3) Petitioner has very favorable work reports and
20 support letters from staff indicating that they feel he is a good
21 candidate for parole; (4) Petitioner has remained discipline-free
22 since 1991; (5) Petitioner has become more involved in self-help
23 and educational programs since his last appearance before the
24 Board; (6) Petitioner has numerous support letters from churches,
25 former professors and various community members who knew him before
26 he came to prison, are supportive of his release and have offered
27 to provide various levels of support; and (7) Petitioner has a
28 strong educational background which will help him in obtaining

1 employment. Pet'r Ex. B. The July, 2007 Life Prisoner Evaluation
2 Report, written by Correctional Counselors V. Zanni, S. Robinson
3 and D. Trumpy, indicated that everything remained the same as in
4 the previous report, updated Petitioner's therapy and self-help
5 activities, laudatory chronos and academic achievements and noted
6 that he had three offers of employment and a strong support system
7 with many people offering to provide him with any kind of help that
8 he may need. Pet'r Ex. C. In May, 2007, Drs. Steven Walker,
9 Senior Psychologist for the Board, and Jasmine Tehrani, an
10 independent psychologist, reviewed Dr. Inaba's 2006 report and the
11 2007 Life Prisoner Evaluation Report and concluded that "the
12 opinions rendered in Dr. Inaba's report, including diagnosis and
13 violence risk potential, appear well supported and flow directly
14 from the data." Pet'r Ex. G. Drs. Walker and Tehrani noted that,
15 based on the Life Prisoner Evaluation Report, in the year after Dr.
16 Inaba's report, Petitioner continued to participate in self-help
17 programming, received seven laudatory chronos, and was free of any
18 disciplinary violations. Id.

19 Also significant is the fact that several correctional
20 officers, some who have never before supported an inmate for
21 parole, have written letters of support for Petitioner.

22 Furthermore, Petitioner clearly meets all but one of the
23 suitability factors listed in CCR § 2402(d).⁸ Petitioner satisfies
24 CCR §§ 2402(d)(1) and (6) because he has no criminal juvenile
25 record or adult record except for the commitment offense and his
26 attacks on Gold and Arthur Diller leading up to the commitment

27 ⁸CCR § 2402(d)(5), battered woman syndrome, does not apply to
28 Petitioner.

1 offense. Petitioner has a stable social history, expresses signs
2 of remorse, has made realistic plans for release and has developed
3 marketable skills that can be put to use upon release and has
4 participated in institutional activities that indicate an enhanced
5 ability to function within the law if released. Additionally,
6 Petitioner's present age of fifty-one reduces the probability of
7 recidivism, fulfilling CCR § 2402(d)(7). There is a dispute only
8 in regard to whether Petitioner meets CCR § 2402(d)(4), significant
9 stress as a factor in the commission of the crime. The
10 psychological reports seem to agree that the motivation for the
11 crime remains a mystery. However, Petitioner told the Board that
12 he was under a great deal of stress shortly before the commitment
13 offense because enmity had developed between himself and Arthur
14 Diller and Arthur Diller's friend Joe Gold, and because Petitioner
15 felt betrayed by the victim, Michael Diller, his once close friend,
16 who took Joe Gold's side against Petitioner and did nothing to stop
17 his brother, Arthur, from attacking Petitioner.

18 When all factors favor parole and indicate the inmate has been
19 rehabilitated, continued reliance on unchanging factors such as the
20 commitment offense may result in a due process violation. See
21 Biggs, 334 F.3d at 917. Here, the commitment offense, and the
22 violent episodes leading up to it, are immutable facts that
23 occurred more than twenty-six years before the Board's hearing.
24 Based on this record, they do not, alone, after this length of
25 time, constitute "some evidence" that Petitioner currently is a
26 danger to the public if released on parole. Therefore, the court's
27 affirmation of the Board's decision was an unreasonable application
28 of Supreme Court authority.

1 Respondent argues that the Court should look through the state
2 court's decision to the Board's decision to find that there was
3 some evidence to support the Board's finding that Petitioner was
4 unsuitable for parole. Notably, Respondent argues that the Board
5 relied on its findings that (1) Petitioner had attacked people on
6 two occasions in addition to the crimes for which he was convicted;
7 (2) Petitioner had threatened and harassed the murder victim's
8 mother; (3) Petitioner only recently began to participate in group
9 self-help programs; (4) Petitioner's psychological reports were
10 troubling; and (5) the victim's brother, the district attorney and
11 the police department argued that Petitioner was unsuitable for
12 parole. However, the Board's decision likewise does not satisfy
13 the "some evidence" standard.

14 The Board noted, in reciting the events leading up to
15 Petitioner's commitment offense, that he had attacked Joe Gold and
16 Arthur Diller and that he had harassed Michael Diller's mother.
17 However, as discussed above, like the commitment offense itself,
18 these events are immutable facts that occurred many years ago and
19 do not, after this length of time, constitute some evidence that
20 Petitioner currently is a danger to the public if released on
21 parole.

22 The Board noted that Petitioner's "participation in self-help
23 in a group sense has been relatively recent. We looked at your
24 record, and we saw that you had one self-help therapy in 1999, and
25 then you had the father's program in 2002 and only after that did
26 you then sort of step it up and really participate in group self-
27 help." Tr. at 197. However, the Board's conclusion that
28 Petitioner's participation in self-help was only recent is not

1 supported by the record. First, the Board itself noted that
2 Petitioner had accomplished all the suggestions given by the 2006
3 Board that had criticized his lack of participation in programs.
4 Second, the July, 2006 Life Prisoner Evaluation Report for
5 Petitioner lists his self-help and therapy activities and indicates
6 that Petitioner began psychological therapy in 1985, participated
7 in the father's program in 2002, insight meditation classes in
8 2003, IMPACT sessions in 2003 through 2005, yoga in 2004 and 2005
9 and the Friends Outside creative conflict resolution workshops in
10 2005 and 2006. Pet'r Ex. B at 11. This list indicates that
11 Petitioner participated extensively in self-help programs from 2002
12 through 2006. In addition, from 1997 through 2006, Petitioner
13 enrolled in numerous academic and vocational courses and
14 successfully completed a three-year paralegal program. Id. at 7-8.
15 Petitioner also received what the Board described as "an
16 exceptional list of laudatory chronos" that extends from 1984
17 through 2006. Id. at 8-10. Thus, Petitioner's participation in
18 prison programs cannot be characterized as "recent," and this
19 criticism does not contribute to "some evidence" for the Board's
20 decision.

21 The Board relied on the portion of Dr. Tavoularis' 1992
22 psychological report which indicated that she believed that
23 Petitioner had a potential for predatory violence and a strong
24 tendency to hide issues and intellectualize. Tr. at 203. The
25 Board also relied on the portion of Dr. Inaba's 2006 report that
26 indicated that Petitioner had good insight into the external, but
27 not the internal, dynamics operating at the time of his offense.
28 Tr. at 204.

1 Dr. Tavoularis' report, which was written fifteen years before
2 the Board's hearing, is not evidence of Petitioner's psychological
3 state of mind at the time of the hearing, especially given the many
4 subsequent psychological reports which concluded that Petitioner's
5 risk of violence if released was the same or lower than the average
6 inmate. Also, the Board over-emphasized Dr. Inaba's remark that
7 Petitioner had less understanding of internal dynamics contributing
8 to the commitment offense, especially in light of Dr. Inaba's
9 positive assessments that Petitioner had gained maturity and
10 insight during his years of incarceration, had gone beyond the
11 identity crisis that caused him to develop a hyper-aggressive
12 persona, and presented a low risk for violent behavior. Pet'r Ex.
13 D at 4-6.

14 Therefore, the psychological assessments cited by the Board do
15 not contribute to "some evidence" that Petitioner is currently a
16 danger to the public if released.

17 The Board also relied on the fact that there was opposition to
18 a finding of parole suitability by the deputy district attorney,
19 the Beverly Hills police department and Arthur Diller. Tr. at 199.
20 However, as noted by Petitioner, because opposition to parole is
21 not a factor listed in CCR § 2402(d), the Board could not properly
22 rely on it to support its finding of unsuitability.

23 CONCLUSION

24 The commitment offense and the violent incidents that preceded
25 it, which occurred over twenty-six years ago, no longer constitute
26 "some evidence" that Petitioner's release will pose an imminent
27 danger to public safety, in light of Petitioner's violence-free
28 years before and since the attacks and commitment offense, his

lengthy incarceration, his rehabilitation through self-help and education, his realistic plans for parole and his support from community and family members. The Board's continued reliance on the commitment offense and the preceding attacks violated Petitioner's due process rights, and the state court's affirmation of the Board's denial was unreasonable in light of the facts and an unreasonable application of United States Supreme Court law. Accordingly, Petitioner's petition for a writ of habeas corpus is granted. The Board shall hold a new parole hearing within sixty (60) days from the date of this order and reevaluate Petitioner's suitability for parole in accordance with this order. If the Board finds Petitioner suitable for parole and sets a release date and the Governor does not reverse, the Court will stay Petitioner's actual release for two weeks to allow Respondent to request a stay pending appeal from this Court and, if necessary, from the Court of Appeals. The Court retains jurisdiction to review compliance with its order.

The Clerk of the Court shall terminate all pending motions, enter judgment and close the file. Each party shall bear his own costs.

IT IS SO ORDERED.

Dated: December 2, 2009



CLAUDIA WILKEN
United States District Judge